

Message Text

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INFO OCT-01 NEA-10 ADP-00 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-03 RSC-01 PRS-01 USIA-12 TRSE-00 MBFR-03

SAJ-01 SS-15 NSC-10 OIC-04 ACDA-19 RSR-01 /126 W

----- 040423

P R 081925 Z JUN 73

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TO SECSTATE WASHDC PRIORITY 477

SECDEF WASHDC

INFO AMEMBASSY COPENHAGEN

AMEMBASSY TEHRAN PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2855

E. O. 11652: GDS, 12-3--79

TAGS: PFOR, NATO

SUBJECT: NATOMIN: DRAFT COMMUNIQUE

COPENHAGEN HOLD FOR MCGUIRE

TEHRAN FOR SECRETARY' S PARTY

1. FOLLOWING IS TEXT OF DRAFT COMMUNIQUE FOR NATO FOREIGN MINISTERS MEETING AS PRODUCED BY NATO INTERNATIONAL STAFF FOLLOWING SPC DISCUSSION JUNE 8.

2. MAJOR ISSUE AT THIS TIME IS TREATMENT OF PARAGRAPH ON ATLANTIC RELATIONS (3 AND 3 BIS). FRENCH PREFER TO SAY THAT PRINCIPLES AND OBJECTIVES OF THE ALLIANCE ESTABLISHED A QUARTER OF A CENTURY AGO STILL HOLD GOOD AND TO FOLLOW THIS WITH REFERENCE TO NEED FOR CONTINUING DEFENSE EFFORTS. ALL OTHERS APPEAR WILLING TO ENTERTAIN A PARAGRAPH WHICH, WHILE PICKING UP FRENCH CONCEPT THAT BASIC OBJECTIVES OF THE NORTH ATLANTIC TREATY ARE STILL VALID, WOULD GO ON TO SAY THAT FUTURE OBJECTIVES OF THE ALLIANCE SHOULD BE EXAMINED IN LIGHT OF CHANGED CIRCUMSTANCES. SINCE CAPITALS HAVE NOT HAD A CHANCE TO REVIEW PARA 3 BIS, CONFIDENTIAL

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HOWEVER, WE ARE NOT SURE TO WHAT EXTENT THIS PARTICULAR LANGUAGE ENJOYS SUPPORT. FRENCH LANGUAGE ON DEFENSE EFFORTS (PARA 3) IS ACCEPTABLE AT FIRST GLANCE TO ALL DELEGATIONS.

3. FIRST ISSUE IN PARA 4 IS HOW UPBEAT TO BE ABOUT RESULTS OF CSCE- MPT. ITALIANS PREFER A CAUTIOUS APPROACH, PARTLY TO PROTECT ALLIED NEGOTIATING POSITION IN PHASE II OF CSCE. LAST BRACKETED SENTENCE REFLECTS CANADIAN DESIRE TO HAVE A REFERENCE TO HUMAN CONTACTS. MIDDLE SECTION ABOUT DATES AND TIME PRESSURES WAS RESERVED FOR LATER DISCUSSION IN COPENHAGEN IN LIGHT ALLIED PREFERENCE FOR MINISTERIAL DISCUSSION OF THE SUBJECT (USNATO 2841). WE HAVE NOT RPT NOT TRIED OUT LANGUAGE IN PARA 4, STATE 110677.

4. MBFR PARAS (5,6,7) WERE ALSO PASSED OVER LIGHTLY. LAST SET OF BRACKETS IN PARA 7, HOWEVER, REPRESENT THE ISSUE OF HOW TO DEAL WITH SOVIET POSITION ON CSCE- MBFR LINKAGE, WITH MOST DELEGATIONS FAVORING THE FIRST ALTERNATIVE. SECTION ON HUNGARY IN PARA 6 STAKES OUT A CLAIM BY SEVERAL DELEGATIONS TO SAY SOMETHING ON THE ISSUE BY QUOTING ALLIED POSITION ON THE SUBJECT.

5. BRACKET IN PARA 10 IS BECAUSE OF ITALIAN DESIRE TO HIGHLIGHT SECURITY PROBLEM IN THE MED AND A REACTION OF MOST OTHERS THAT ITALIANS WERE ASKING FOR TOO MUCH.

6. PARAGRAPH ON GERMANY AND BERLIN (BONN 8235) WAS CIRCULATED TO ALL DELEGATIONS TOGETHER WITH OTHER PARAGRAPHS OF DRAFT COMMUNIQUE.

BEGIN TEXT

THE NORTH ATLANTIC COUNCIL MET IN MINISTERIAL SESSION IN COPENHAGEN ON 14 TH AND 15 TH JUNE.

2. MINISTERS CONSIDERED THE CURRENT STATE OF EAST/ WEST RELATIONS. THEY DISCUSSED THE MANY MULTILATERAL AND BILATERAL EXCHANGES CURRENTLY TAKING PLACE. THEY TOOK NOTE OF THE PROGRESS TOWARDS INCREASING CONTACT OVER A WIDE RANGE OF QUESTIONS.

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3. MINISTERS EMPHASISED THE UNIQUE CONTRIBUTION WHICH THE ALLIANCE HAD RENDERED OVER THE YEARS TO THE MAINTENANCE OF INTERNATIONAL PEACE AND SECURITY. (THEY NOTED THAT THE PRINCIPLES AND THE OBJECTIVES OF THE ALLIANCE ESTABLISHED A QUARTER OF A CENTURY AGO STILL HELD GOOD.)# IN PARTICULAR, THEY AGREED THAT THE HEADWAY MADE WITH (EAST/ WEST DETENTE) (BETTER EAST/ WEST RELATIONS AND THE REDUCTION OF TENSIONS IN EUROPE) COULD NOT HAVE BEEN ACHIEVED IF THE WEST HAD FAILED TO MAINTAIN A SOUND MILITARY CAPABILITY AND AN UNSHAKEABLE RESOLVE TO DEFEND ITSELF. AS A RESULT OF THEIR EXCHANGES OF VIEWS IN THIS CONNECTION, MINISTERS CONCLUDED THAT AN EFFECTIVE DEFENCE SYSTEM WAS THE FUNDAMENTAL PREREQUISITE FOR (DETENTE) (BETTER EAST/ WEST RELATIONS AND THE REDUCTION

OF TENSIONS IN EUROPE) AND THAT, CONSEQUENTLY, IF FURTHER
PROGRESS WERE TO BE MADE IN THE QUEST FOR PEACE, THE ALLIES
MUST PRESS ON WITH THE EFFORTS NECESSARY TO ENSURE THEIR DEFENCE
AND SECURITY.

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WHERE THESE IDEAS SHOULD BE PLACED IN THE COMMUNIQUE
WILL HAVE TO BE DISCUSSED FURTHER.

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3. BIS # (THEY NOTED THAT THE OBJECTIVES OF THE ALLIANCE
ESTABLISHED A QUARTER OF A CENTURY AGO STILL HELD GOOD. THEY
NOTED, HOWEVER, THE PROFOUND CHANGES WHICH ARE TAKING PLACE IN
EVERY FIELD OF INTERNATIONAL ACTIVITY. WITH THIS IN MIND,
MINISTERS DECIDED THAT THE TIME WAS RIPE FOR THEIR GOVERNMENTS
AT HIGH LEVEL TO UNDERTAKE, AS A MATTER OF URGENCY, A
COMPREHENSIVE REVIEW OF THE ALLIANCE' S OBJECTIVES FOR THE FUTURE.
(IF MINISTERS TAKE DECISIONS ON PROCEDURES FOR THIS PURPOSE,
A REFERENCE TO THIS SHOULD BE ADDED.) MINISTERS EXPRESSED
FULL CONFIDENCE THAT THE ALLIANCE WOULD CONTINUE TO BE A VITAL
FORCE FOR MAINTAINING PEACE AND SECURITY, PROMOTING WELL- BEING,
IMPROVING EAST/ WEST RELATIONS IN EUROPE, AND ENHANCING THE OVERALL
QUALITY OF LIFE.)

4. MINISTERS CONSIDERED THE OUTCOME OF THE MULTILATERAL
PREPARATORY TALKS IN HELSINKI. (RECALLING THE PURPOSE OF THEIR
GOVERNMENTS IN ENTERING THOSE TALKS, MINISTERS NOTED (WITH
SATISFACTION) THAT IT HAD PROVED POSSIBLE IN HELSINKI TO AGREE
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ON ARRANGEMENTS FOR A CONFERENCE ON EUROPEAN SECURITY AND
CO- OPERATION ENSURING THAT FULL CONSIDERATION WOULD BE GIVEN TO
THEIR PROPOSALS AT SUCH A CONFERENCE.) (RECALLING THE PURPOS
THEIR PROPOSALS AT SUCH A CONFERENCE.) (RECALLING THE PURPOSE
OF THEIR GOVERNMENTS IN ENTERING THESE TALKS, MINISTERS NOTED
THAT, IN SPITE OF THE FACT THAT NOT ALL HOPES HAD BEEN FULFILLED,
THE MULTILATERAL PREPARATORY TALKS HAD PRODUCED ACCEPTABLE
RESULTS WHICH MADE POSSIBLE THEIR PARTICIPATION IN A CSCE.)

IN THE VIEW OF THE MINISTERS THE DISCUSSIONS IN HELSINKI HAD
ESTABLISHED THAT THERE WERE REASONABLE HOPES THAT A CONFERENCE
COULD PRODUCE SATISFACTORY RESULTS. MINISTERS ACCORDINGLY

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WHERE THESE IDEAS SHOULD BE PLACED IN THE COMMUNIQUE WILL
HAVE TO BE DISCLOSED FURTHER.

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WELCOMED THE HOLDING OF A CONFERENCE TO TAKE PLACE IN THREE
STAGES. THEY LOOKED FORWARD TO ATTENDING THE OPENING STAGE OF
THE CONFERENCE IN HELSINKI ON (BLANK)
MINISTERS STRESSED THE NEED FOR THE CONFERENCE TO BE CONDUCTED
WITH ALL DUE DELIBERATION BEFITTING THE RANGE, COMPLEXITY AND

IMPORTANCE OF THE SUBJECTS TO BE DISCUSSED, AND FREE FROM TIME LIMITS AND OTHER ARTIFICIAL PRESSURES. (MINISTERS ATTACHED GREAT IMPORTANCE TO THE FULLEST DISCUSSION AT THE CONFERENCE OF THE MATTERS WHICH ESPECIALLY CONCERN THEIR GOVERNMENTS, INCLUDING IN PARTICULAR, THE AGENDA ITEM RELATING TO HUMAN CONTACTS.)

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P R 081925 Z JUN 73

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 2855

5. THE MINISTERS REPRESENTING COUNTRIES WHICH PARTICIPATE IN NATO'S INTEGRATED DEFENCE PROGRAMME CONSIDERED DEVELOPMENTS IN THE EXPLORATORY TALKS ON THE QUESTION OF MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE WHICH (TOOK PLACE IN VIENNA ON 31 ST JANUARY AND (BLANK))(BEGAN IN VIENNA ON 31 ST JANUARY). THEY EXPRESSED (SATISFACTION) (THE HOPE) THAT THESE PREPARATORY CONSULTATIONS BETWEEN ALLIED GOVERNMENTS AND THE COUNTRIES OF THE WARSAW PACT (HAD PREPARED) (WOULD PREPARE) THE GROUND FOR NEGOTIATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE BEGINNING (ON) (NOT LATER THAN 31 ST OCTOBER, 1973) IN (BLANK).

6. THESE MINISTERS RECALLED THAT THE NEGOTIATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE WILL BE CONDUCTED, IN ACCORDANCE WITH THE ARRANGEMENT ON PARTICIPATION AND PROCEDURES REACHED ON 14 TH MAY, 1973, BY REPRESENTATIVES OF THE FOLLOWING STATES: BELGIUM, BULGARIA, CANADA, CZECHOSLOVAKIA, DENMARK, THE GERMAN DEMOCRATIC REPUBLIC, THE FEDERAL REPUBLIC OF GERMANY, GREECE, HUNGARY, ITALY, LUXEMBOURG, THE NETHERLANDS, NORWAY, POLAND, ROMANIA, TURKEY, THE USSR, THE UNITED KINGDOM AND THE UNITED STATES. (THEY RECALLED THAT THEIR REPRESENTATIVES AT THE EXPLORATORY

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TALKS IN VIENNA HAVE POINTED OUT THAT THE ARRANGEMENTS FOR THE PARTICIPATION OF HUNGARY IN THESE CONSULTATIONS ARE WITHOUT PREJUDICE TO THE NATURE OF HUNGARY'S PARTICIPATION IN FUTURE NEGOTIATIONS, DECISIONS, OR AGREED MEASURES OR TO THE SECURITY OF ANY PARTY, AND THAT, IN PARTICULAR THE QUESTION OF HOW AND TO WHAT EXTENT HUNGARY WILL BE INCLUDED IN FUTURE DISCUSSIONS, AGREEMENTS OR MEASURES MUST BE EXAMINED AND DECIDED DURING THE NEGOTIATIONS.)

7. THESE MINISTERS AGREED THAT IN THE NEGOTIATIONS THE ALLIES SHOULD AIM AT A BALANCED OUTCOME THAT WILL ENSURE UNDIMINISHED SECURITY FOR ALL PARTIES AT A LOWER LEVEL OF FORCES IN CENTRAL EUROPE. SUCH AN OUTCOME COULD HELP TO IMPROVE THE SITUATION IN CENTRAL EUROPE AND WOULD INDICATE A MORE GENERAL WILLINGNESS TO PROMOTE REAL DETENTE. THESE MINISTERS CONSIDERED THAT NEGOTIATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS, LIKE THE CONFEE ON SECURITY AND CO- OPERATION IN EUROPE, FORM PART OF THE GENERAL EFFORT TO OPEN A NEW CHAPTER IN EAST/ WEST RELATIONS. (THEY OPPOSED A DELAY IN THE OPENING OF NEGOTIATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS UNTIL AFTER THE CONCLUSION OF THE CONFERENCE ON SECURITY AND CO- OPERATION IN EUROPE AND ANY ARTIFICIAL TIME LIMIT FOR THIS CONFERENCE.) (THEY AGREED THAT A START TO THE NEGOTIATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS ON THE DATE ENVISAGED WOULD BE EVIDENCE OF THE GOODWILL REQUIRED IF THIS EFFORT IS TO SUCCEED.)

8. THESE MINISTERS EXAMINED A REPORT ON RECENT WORK CONDUCTED WITHIN THE ALLIANCE IN PREPARATION OF NEGOTIATING POSITIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS. THEY REQUESTED THE COUNCIL IN PERMANENT SESSION TO CONTINUE TO PREPARE FOR THE FORTHCOMINGHNEGOTIATIONS.

9. MINISTERS EXPRESSED SATISFACTION THAT THE SALT TWO NEGOTIATIONS BETWEEN THE UNITED STATES AND

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Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 08 JUN 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO02855
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730634/abqcealh.tel
Line Count: 254
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 15 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15-Aug-2001 by willialc>; APPROVED <19-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NATOMIN: DRAFT COMMUNIQUE
TAGS: PFOR, NATO
To: STATE
SECDEF INFO COPENHAGEN
TEHRAN
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005